

Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ISO-00 CIAE-00 PM-07 INR-10 L-03

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAJ-01 ACDA-19 NSC-07 EB-11 IO-14 NIC-01 OMB-01 OIC-04

SS-20 SAB-01 DRC-01 /160 W

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TO SECSTATE WASHDC PRIORITY 4672

SECDEF PRIORITY

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

USDOCOSOUTH

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 1491

E.O. 11652: GDS

TAGS: ENGR, PFOR, NATO, FR

SUBJ: DRAFT REPORT TO NATO MINISTERS ON MEDITERRANEAN SITUATION
(MED REPORT)

REF: A) STATE 047896; B) USNATO 1167

1. ON MARCH 15, MED DRAFTING GROUP COMPLETED WEEK LONG INTENSIVE DRAFTING SESSION CHARACTERIZED BY DOGGED ATTEMPTS BY FRANCE TO INSERT INTO THE DRAFT POLITICAL INTERPRETATIONS GENERALLY UNACCEPTABLE TO OTHERS AND PARTICULARLY UNACCEPTABLE TO THE U.S. BECAUSE OF THIS FRENCH APPROACH TO WHAT IS ESSENTIALLY A MEETING OF REGIONAL EXPERTS, DRAFTING EXERCISE WAS FREQUENTLY BOGGED DOWN IN HASSLES WHICH REFLECTED CURRENT DISAGREEMENTS
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AMONG THE ALLIES ON SUCH SUBJECTS AS ALLIANCE CONSULTATIONS, U.S.-EC RELATIONS, AND APPROACHES TO THE ENERGY CRISIS.

2. MOST OF DEPARTMENT COMMENTS SET FORTH IN REF (A) ARE

SUBSTANTIALLY INCORPORATED IN THE REPORT.

3. MOST DIFFICULT CLASHES WITH FRANCE WERE THE FOLLOWING:

A. IN ALL MENTION OF ARAB-ISRAELI NEGOTIATIONS FRANCE TRIED TO INCLUDE LANGUAGE WHICH EMPHASIZED THE U.S. AND SOVIET ROLES AND WHICH DOWNPLAYED OR ELIMINATED MENTION OF THE INITIATIVES OF THE NEGOTIATING PARTIES AND THE ROLE OF THE UNITED NATIONS. IN PARA 7 OF THE ORIGINAL REPORT (SEE REF (B)) FRANCE CATEGORICALLY REFUSED TO ALLOW THE REPORT TO ACKNOWLEDGE FACT THAT EGYPT-ISRAELI KILOMETER 101 DISCUSSIONS WERE UNDER THE AEGIS OF THE GENEVA CONFERENCE. INSTEAD FRANCE PROPOSED LANGUAGE WHICH ATTEMPTED TO ATTRIBUTE THE JAN 18 DISENGAGEMENT AGREEMENT TO "INTERVENTION" OF THE U.S. FRENCH DELEGATE PROPOSED VARIETY OF FORMULATIONS THAT WERE COMPLIMENTARY OF AND GRATEFUL FOR U.S. DIPLOMATIC ACHIEVEMENTS PROVIDED THAT NO MENTION OF THE GENEVA CONFERENCE OR THE U.S. WAS INCLUDED. COMPROMISE WAS FINALLY REACHED WHICH SIMPLY SET FORTH THE FACT OF THE DISENGAGEMENT AGREEMENT AND NOTED THAT THE DOCUMENTS WERE INITIALED BY THE U.N. REP IN ATTENDANCE,

B. IN ECONOMIC SECTION (PARA 33), TO THE GREAT DISMAY OF ITS EC PARTNERS, FRANCE ATTEMPTED TO INCLUDE FAVORABLE MENTION OF THE EC INTENTION TO OPEN DISCUSSIONS WITH ARAB STATES "WITH THE AIM OF, AMONGST OTHER THINGS, ESTABLISHING A THOROUGH, LONG TERM, ECONOMIC COOPERATION WITH THEM". U.S. REP COUNTERED BY INSISTING THAT IF SUCH STATEMENT WAS INCLUDED PARA WOULD ALSO HAVE TO REFLECT ANALYSIS OF THE WASHINGTON ENERGY CONFERENCE INITIATIVE AND OF THE RELATIONSHIP BETWEEN THE WASHINGTON AND EC EFFORTS. LONG STRUGGLE MOST EMBARRASSING TO FRANCE'S EC ALLIES ENSUED. U.S. REFUSED FRENCH CORRIDOR OFFER TO REACH BILATERAL COMPROMISE FORMULATION AND PROPOSED EC FACE UP TO SPLIT WITHIN ITS RANKS. WHEN ISSUE CAME TO POLLING OF DELEGATIONS FRANCE WAS ISLOATED AND HAD TO SETTLE FOR FOOTNOTE TO THE REPORT;

C. IN PARA 36 FRANCE PROPOSED INSERTION OF LANGUAGE SUBTLY SUGGESTING THAT ALLIES SHOULD INDIVIDUALLY ENGAGE IN ENERGY
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CONSULTATIONS ONLY IN FORA THAT INCLUDE PRODUCING COUNTRIES AND LDCS FROM THE BEGINNING OF DISCUSSIONS (I.E. THE U.N. FORMULA). U.S. REP COUNTERED BY PROPOSING THAT ALLIES SHOULD FIRST OF ALL UNDERTAKE TO CONSULT OF ENERGY AMONG THEMSELVES. DUTCH, GREEKS AND TURKS TOOK UP THIS SUGGESTION WITH ENTHUSIASM. ARDUOUS NEGOTIATIONS OVER A HANDFUL OF WORDS CONSUMED ALMOST HALF OF FINAL DAY. AGREEMENT WAS NOT REACHED, AND THIS SENTENCE OF DRAFT REPORT STANDS AS FOLLOWS: "IN THE ECONOMIC FIELD ALL OF THE ALLIED COUNTRIES SHOULD DETERMINE, THROUGH ALL APPROPRIATE BEGIN BRACKETS CONSULTATIONS END BRACKETS BEGIN BRACKETS CONTACTS END BRACKETS HOW BEST TO DIMINISH THE IMPACT ON THEIR ECONOMIES AS A WHOLE OF THE ARAB DECISIONS ON OIL SUPPLIES.

4. BECAUSE OF POSSIBILITY OF APRIL MINISTERIAL, MED DRAFTING GROUP MET TWO MONTHS EARLIER THAN USUAL. HOWEVER, AS IT NOW SEEMS LIKELY SPRING NAC MINISTERIAL WILL NOT BE HELD UNTIL JUNE, DRAFT REPORT, WHILE MAINTAINING STATUS AS A PROVISIONALLY AGREED DOCUMENT, WILL NEED TO BE UP-DATED AT A SUBSEQUENT MEETING OF DRAFTING GROUP BEFORE REPORT IS SUBMITTED TO THE COUNCIL FOR ENDORSEMENT AND FORWARDING TO MINISTERS. TEXT OF DRAFT AS IT NOW STANDS WILL BE FORWARDED TO ADDRESSEES IN ABOUT ONE WEEK. RUMSFELD

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